

7 October 1964

MEMORANDUM FOR: C/DIAP-2,
Room 3E236, Pentagon

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SUBJECT: Analysis of Consolidated Intelligence Program,
1964

1. Attached herewith are four copies of my analysis of the CIP and the memorandum transmitting the original to Joan Cross, which I am passing to you on an informal basis for your information. The CIP itself, and my analysis of it, will not be referred to the DCI until he has been advised of the action taken on it by the Secretary of Defense, as he was in July with respect to the CCP. In the meantime, I would appreciate being alerted to any errors of fact that you might find in the analysis and, of course, any comments concerning it would be most welcome.

2. The transmittal memorandum proposes a project, as a follow-on to the Middle East study, that I believe would be a profitable undertaking for the Community. Although the project is set forth in terms of the requirements and interests of the DCI, as I see them; I believe that General Carroll and most of the other principals on the USIB have an equal need for and interest in the kind of consolidated community-wide data that the proposed "census" would enable us to produce.

3. Despite a somewhat frustrating experience with numerous past efforts to mount a coordinated Community attack on the many common problems related to the management of intelligence resources, I remain stubbornly optimistic that the development of comprehensive census type data would provide all the Community people concerned with at least a better capability to reason together constructively on the many, varied and complex factors each of them now has to tackle alone and in ignorance of the Community's total resource picture. In

gross or as related to any specific target or function. If we can build a solid foundation of Community-wide resource data, the USIB members will be aided by a broader base of pertinent knowledge in solving their own management problems, thus promoting the more effective use of each resource and thereby improving efficiency of the foreign intelligence effort as a whole.

4. The proposed 'census' would not be limited to collectors and producers, we should eventually round up and appropriately brand all U. S. personnel who play a part in the foreign intelligence effort. However, you have to start someplace and it simply made sense to me to tackle the cutting edges of the effort first. This way we would be dealing with relatively small numbers of people and with those who can be viewed most readily from the perspectives of target country or area, type of information collected or intelligence produced, etc. Incidentally, the data to be derived from this first step community census is essential in order to develop sound answers to many of the questions raised in the Middle East Task Force Report, and we would be doing it, as General Carroll suggests, through interagency coordination. An informal reading on the OIA reaction to the census project would be greatly appreciated.

5. Coordination of this project should, I believe, be flexible enough to provide for bilateral discussions between the NIPE staff representative and the representatives of each of the USIB members as well as community-wide meetings with all concerned participants. In the development of a census bearing upon the management of intelligence resources you are dealing with a subject that is inherently sensitive, therefore, I feel that when sticky problems do arise they can be more freely discussed initially on a bilateral basis; the more difficult parts of sound open covenants are best arrived at in due privacy.

SIGNED

A/D/DCI/NIPE Staff

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Attachments:

Copies 3, 4, 5 & 6 of CIP Analysis
with Transmittal Memorandum

cc: Mr. Bross
Mr. Parrott

Chrono